

## Message Text

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43

ACTION EA-14

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OS-03 PER-05 A-01 NSC-10 AID-20 CIAE-00 DODE-00

DEAE-00 INR-10 DRC-01 RSC-01 /081 W

----- 119873

R 130914Z DEC 73

FM AMEMBASSY JAKARTA

TO SECSTATE WASHDC 9945

INFO AMEMBASSY MANILA

AMEMBASSY BANGKOK

AMEMBASSY SINGAPORE

AMCONSUL MEDAN

AMCONSUL SURABAYA

C O N F I D E N T I A L JAKARTA 14586

FOR EA/RA

E.O. 11652: GDS

TAGS: SNAR,VS,ID

SUBJECT: EA NARCOTICS CONFERENCE

REF : STATE 235699, PARA 5

1. SUMMARY: INDONESIA'S DRUG PROBLEMS AND CURRENT ANTI-DRUG PROGRAM ARE DISCUSSED IN DETAIL IN JAKARTA 1689. PROBLEMS, FORTUNATELY, DO NOT INCLUDE THE TWO MATTERS OF MOST DIRECT AND HIGHEST PRIORITY INTEREST TO USG: ILLEGAL PROCESSING OF HEROIN AND TRANSSHIPMENT TO THE U.S. KEEPING IT THIS WAY IS MOST IMPORTANT SINGLE GOAL OF MISSION ANTI-NARCOTICS PROGRAM. IN ADDITION, WE HELP THE INDONESIANS WHEN THEY SEEK OUR HELP ON OTHER ASPECTS OF THEIR PROGRAM. GOI IS CONCERNED ABOUT DRUG ADDICTION AMONG URBAN YOUTH AND IS REACTING ENERGETICALLY AND WITH INCREASED EFFECTIVENESS. END SUMMARY

2. SOME BIG PLUSES: THERE IS NO EVIDENCE OF ILLICIT  
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PROCESSING LABORATORIES FOR HARD DRUGS IN INDONESIA NOR OF USE OF INDONESIA AS A TRANSSHIPMENT POINT TO UNITED STATES. FURTHER, THERE IS NO EVIDENCE OF CORRUPTION ON NARCOTICS MATTERS BY HIGH-LEVEL OFFICIALS RESPONSIBLE FOR NARCOTICS

PROGRAM PLANNING AND DIRECTION.

3. PROBLEMS: THE PROBLEMS WE DO HAVE, ALTHOUGH MODEST COMPARED TO MANY OTHER SOUTHEAST ASIAN COUNTRIES, ARE THE FOLLOWING:

A. DRUGS ARE AVAILABLE IN INDONESIA AT A RELATIVELY LOW PRICE AND USE OF THEM, ESPECIALLY BY COMPARATIVELY AFFLUENT URBAN YOUTH, IS ON THE INCREASE. DRUGS USED INCLUDE AMPHETAMINES, OPIATES (MORPHINE AND HEROIN) AND MARIJUANA IN VARIOUS FORMS.

B. WHILE NO STATISTICS ON THIS SUBJECT IN INDONESIA ARE VERY RELIABLE, WE BELIEVE THAT, NOT COUNTING THE TRADITIONAL CHINESE OPIUM ADDICTS, THERE ARE PERHAPS ABOUT 3,500 INDONESIAN DRUG ADDICTS IN INDONESIA OF WHOM 2,500 ARE IN JAKARTA. THERE MAY BE AS MANY AS 4,000 TRADITIONAL CHINESE OPIUM ADDICTS IN THE RIAU ISLANDS ALONE AND OF COURSE MANY OTHERS THROUGHOUT THE COUNTRY. CHIEF OF JAKARTA METROPOLITAN POLICE MAJOR GENERAL WIDODO ACKNOWLEDGED DECEMBER 12 TO MISSION NARCOTICS COORDINATOR THAT THESE FIGURES WERE PROBABLY A FAIR APPROXIMATION OF THE POSITION. HE SAID THAT WHILE TRADITIONAL CHINESE ADDICTION IS ON DECLINE, ADDICTION BY INDONESIAN URBAN YOUTH IS STILL RISING AND IS MOST WORRISOME ASPECT OF PROBLEM.

C. WHILE INDONESIA DOES NOT PRODUCE OPIATES, IT DOES PRODUCE LARGE QUANTITIES OF MARIJUANA, SOME OF WHICH FINDS ITS WAY TO AUSTRALIA AND SINGAPORE.

D. WHILE TOP LEVEL ANTI-NARCOTICS OFFICIALS APPEAR TO BE HONEST AND DEDICATED, THEIR OVERALL EFFORTS ARE HINDERED BY POOR AND SOMETIMES CORRUPT PERFORMANCE OF CONFIDENTIAL

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SUPPORT ELEMENTS ON WHOM THEY MUST RELY FOR OVERALL IMPLEMENTATION OF PROGRAM (CUSTOMS, CRIMINAL POLICE, IMMIGRATION AUTHORITIES AND OTHERS). ALL CONCERNED ARE POORLY PAID AND LACK BUDGETARY SUPPORT. THERE IS STILL NO OFFICIAL FUNDING FOR ANY INDONESIAN ANTI-NARCOTICS PROGRAM, INCLUDING THE RECENTLY-CREATED AND PROMISING DIRECTORATE FOR NARCOTICS RESEARCH.

E. PROTECTION: SEVERAL RESPONSIBLE AND KNOWLEDGEABLE POLICE OFFICERS HAVE INDICATED TO THEIR AMERICAN CONTACTS THAT THERE ARE SEVERAL HIGH-LEVEL INDONESIAN OFFICIALS, WHOM THEY ARE UNWILLING TO IDENTIFY BUT WHO ARE PRESUMABLY NOT DIRECTLY INVOLVED IN THE ANTI-NARCOTICS PROGRAM, WHO ARE PROTECTING THE MAJOR IMPORTERS OF HEROIN AND AMPHETAMINES AND GO TO THEIR DEFENSE IF

THEY ARE APPREHENDED.

3. CURRENT ANTI-DRUG PROGRAM: WHILE OUR HIGHEST PRIORITY EFFORT IS DIRECTED AT KEEPING INDONESIA FROM EVER BECOMING A TRANSSHIPMENT POINT TO THE UNITED STATES OR AN ILLICIT PRODUCER, MISSION PROGRAM IS ACTIVELY ASSISTING INDONESIANS IN THOSE AREAS OF LESS DIRECT AND LOWER-PRIORITY U.S. INTEREST WHERE GOI HAS SOUGHT OUR ASSISTANCE. OVER PAST EIGHT MONTHS INDONESIANS HAVE MADE GREAT STRIDES IN ORGANIZATION, COORDINATION AND EXECUTION OF ANTI-NARCOTICS OPERATIONS. THEY ARE ACTIVELY WORKING AT PRODUCING TOUGH, MODERN ANTI-NARCOTICS LEGISLATION, AND PROPOSED LEGISLATION HAS RECENTLY GONE THROUGH THREE SUCCESSIVE DRAFTS, EACH GETTING BETTER.

4. A DIRECTORATE FOR NARCOTICS RESEARCH WAS RECENTLY ESTABLISHED UNDER THE NATIONAL POLICE. IT WILL BE BOTH AN OPERATIONAL AND A RESEARCH UNIT, AND IS HEADED BY POLICE COLONEL TASLIM IBRAHIM. THIS IS THE FIRST TIME THAT ANTI-NARCOTICS EFFORT IS MANAGED BY AN ESTABLISHED DIRECTORATE AS CONTRASTED WITH PREVIOUS TEMPORARY COMMITTEE HANDLING.

5. LIAISON: MISSION OFFICIALS ENJOY GOOD RAPPORT WITH WIDE RANGE OF INDONESIAN NARCOTICS OFFICIALS, INCLUDING FIELDS OF ENFORCEMENT, EDUCATION, TREATMENT AND CONFIDENTIAL

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REHABILITATION. WE FIND THESE OFFICIALS TO BE VERY COOPERATIVE. INDONESIANS ALSO HAVE SPORADIC LIAISON WITH AUSTRALIANS AND SINGAPOREANS AND PLAN TO INITIATE LIAISON ON NARCOTICS MATTERS WITH MALAYSIANS.

6. ASEAN: INDONESIANS HAVE SHOWN CONSIDERABLE LEADERSHIP ON NARCOTICS MATTERS WITHIN ASEAN AND ARE STRONG PROPONENTS OF AN ASEAN EXTRADITION TREATY FOR NARCOTICS OFFENSES.

7. MISSION ANTI-DRUG PROGRAM AIMS AT ASSISTING GOI IN ALL OF THE ABOVE AND RELATED EFFORTS WHEN AND AS INDONESIANS SEEK OUR ASSISTANCE OR APPEAR RECEPTIVE TO IT. A TWO

WEEK DEA TRAINING SCHOOL LAST SUMMER WAS VERY WELL RECEIVED BY INDONESIANS, AND TRAINING OF INDIVIDUAL INDONESIAN OFFICERS IN THE US IS ALWAYS WELCOME AND PRODUCTIVE.

8. AMERICAN COMMUNITY: LAST YEAR THERE WERE A NUMBER OF CASES OF DRUG ADDICTION IN THE AMERICAN SCHOOL-AGE POPULATION. AN ACTIVE MISSION PROGRAM AIMED AT DETECTION (COMPULSORY URINALYSIS), EDUCATION AND SUMMER JOBS SEEMS TO HAVE WORKED. SO FAR THIS SCHOOL YEAR, NO DRUG ABUSE CASES HAVE COME TO THE ATTENTION OF THE MISSION MEDICAL

AUTHORITIES IN JAKARTA AND  
JOINT EMBASSY SCHOOL OFFICIALS  
KNOW OF NO CONFIRMED CASES. WE BELIEVE THAT BIGGEST  
SINGLE FACTOR IN THIS IMPROVEMENT IS SIMPLE FACT THAT THE  
SCHOOL AGE CHILDREN CONCLUDED THAT DRUGS WERE BAD NEWS.  
ENFORCEMENT, FORMAL EDUCATION, THE DEPARTURE OF BAD  
ELEMENTS AND SUMMER COMMUNITY ACTIVITIES ALSO PLAYED A  
ROLE. THE SCHOOL YEAR IS NOT OVER AND THE PROBLEM MAY  
RECUR IN THE SPRING. BUT ALTHOUGH WE WILL CONTINUE TO WATCH  
IT CAREFULLY, WE BELIEVE REAL AND LASTING PROGRESS HAS BEEN  
MADE IN REDUCING IT AND THE WORST IS OVER.  
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## Message Attributes

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